STATE OF WISCONSIN

JOINT SURVEY COMMITTEE ON RETIREMENT SYSTEMS

THURSDAY, JUNE 24, 1999

11:00 A.M.

ROOM 417 NORTH (GAR), STATE CAPITOL BUILDING

<u>AGENDA</u>

- 1. Call to Order and Roll.
- 2. Consideration of the Minutes of the March 22, 1999 meeting.
- 3. Consideration of the following retirement-related provisions*:
 - Assembly Bill 133 / Senate Bill 45
 - Classifying the Administrator of the Division of State Patrol as a protective occupation participant under the WRS.
 - Joint Finance Committee Budget Recommendation
 - Formula Granting additional creditable service under the WRS to certain District Attorney employes in Milwaukee County.
 - Assembly Republican Caucus Amendment
 - Classifying Sex Offender Registration Specialists as protective occupation participants under the WRS.

(Public testimony will be heard on the above items after which an executive session may be held).

- 4. Other Matters.
- 5. Adjournment.

^{*}An analyst from the Legislative Fiscal Bureau will most likely be on hand to explain the provisions and answer any questions in the absence of the Retirement Research Director.

STATE OF WISCONSIN

MINUTES OF MEETING

JOINT SURVEY COMMITTEE ON RETIREMENT SYSTEMS

THURSDAY, JUNE 24, 1999

11:00 A.M.

ROOM 417 NORTH (G.A.R. HALL), STATE CAPITOL BUILDING MADISON, WISCONSIN

CALL TO ORDER AND ROLL CALL

(Agenda Item 1)

The meeting of the Joint Survey Committee on Retirement Systems was called to order by Co-Chair Vrakas at 11:10 A.M. in Room 417 North (G.A.R. Hall) of the State Capitol Building in Madison, Wisconsin.

Roll call was taken as follows:

Present:

(7) Sen. Wirch, Rep. Vrakas, Sen. Erpenbach, Sen. Panzer,

Rep. Schneider, Mr. Stella, Mr. Heineck.

Absent:

(3) Speaker Jensen, Ms. Hamblen, Mr. Scott.

Others Present:

Don McCloskey, WREA; Roy Kubista, AFSCME; Steve Werner, WPPA; Mel Sensenbrenner, SEA; Rep. Judy Klusman, 56th Assembly District; Ken Opin, WFT/WEAC; Jane Elmer, WREA; Joe Strohl, PFFW/RPFFW; Hal Rebholz, WREA; Ed Kehl, Wis. Coalition of Annuitants; Kara Oakley, Assoc. of State Prosecutors; Karen Asbjornson, Office of Sen. Roessler; Grace E. Roberts, Dept. of Corrections; Gordon Anderson,

Leg. Council; Terry Rhodes, Leg. Fiscal Bureau; Tony Mason, Leg. Fiscal Bureau; Beth Smith, Staff for Sen. Wirch; Brian Pleva, Staff for Rep. Vrakas; Deb Breggeman, Staff for JSCRS.

CONSIDERATION OF THE MINUTES OF MARCH 22, 1999

(Agenda Item 2)

Senator Erpenbach moved, seconded by Senator Panzer, to approve the minutes of the March 22, 1999, meeting of the Joint Survey Committee on Retirement Systems.

Motion carried by voice vote.

CONSIDERATION OF RETIREMENT-RELATED PROVISIONS IN A.B. 133 AND THE A.S.A. #1 THERETO (BUDGET BILL)

(Agenda Item 3)

The Committee had before them the following three retirement-related provisions relative to A.B. 133 and the A.S.A. #1 Thereto (the Budget Bill):

• Assembly Bill 133

Classifying the Administrator of the Division of State Patrol as a protective occupation participant under the WRS.

• Jt. Finance Committee Budget Recommendation

Granting additional creditable service under the WRS to certain District Attorney Employees in Milwaukee County.

Assembly Republican Caucus Amendment

Classifying Sex Offender Registration Specialists as protective occupation participants under the WRS.

A question was raised whether an amendment relative to improving the formula multiplier (provisions found in A.B. 260) could be considered at this time, along with the three items on the agenda. Mr. Gordon Anderson from the Legislative Council answered some questions in regard to this issue and gave a legal opinion on whether that item could be added to the agenda. Based on the opinion, it was decided that the amendment relative to A.B. 260 could not be brought before the Committee at this time.

Committee members also discussed the Senate Organization Committee request to Mr. Norman Jones of Gabriel, Roeder, Smith and Company to do an actuarial study. This study would include, among other things, the cost of increasing the formula multiplier. The Committee agreed that this study, even though not requested by the Joint Survey Committee on Retirement Systems (the normal course of action), could be considered germane by the Committee when it is completed if the actuary indicates that it can be used in the review of benefit improvement proposals to Wisconsin Retirement System benefits.

Mr. Robert Lang, Legislative Fiscal Bureau, explained to the Committee that their agency had written the JSCRS appendix report for the meeting. Messrs. Terry Rhodes and Tony Mason, also from the Legislative Fiscal Bureau, supplied additional comments relative to the report.

Representative Vrakas opened the meeting to public testimony on the retirement-related provisions. Appearing before the Committee were:

	<u>Name</u>	<u>Position</u>
1.	Rep. Judy Klusman, 56th Assembly District	Opposed (#1 & #3)
2.	Mr. Steve Werner, Wis. Prof. Police Assoc.	Opposed (#1, #2, #3)
3.	Ms. Kara Oakley, Assoc. of State Prosecutors	In Favor (#2)
4.	Ms. Karen Asbjornson, Office of Sen. Roessler	In Favor (#3)
5.	Ms. Grace E. Roberts, Dept. of Corrections	In Favor (#3)

Hearing no further requests for testimony, Representative Vrakas closed the public hearing.

Registering on the proposals were:

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	<u>Name</u>	<u>Position</u>
1.	Mr. Mel Sensenbrenner, State Engineering Association	Opposed (#1, #2, #3)
2.	Mr. Ed Kehl, Wis. Coalition of Annuitants	Opposed (#1, #2, #3)
3.	Mr. Don McCloskey, Wis. Retired Educators	Information
4.	Mr. Hal Rebholz, Wis. Retired Educators	Information
5.	Ms. Jane Elmer, Wis. Retired Educators	Information

Mr. Tony Mason, Legislative Fiscal Bureau, discussed with Committee members the appendix report on Assembly Substitute Amendment #1 to Assembly Bill 133.

The Committee went into Executive Session.

Senator Erpenbach moved, seconded by Senator Panzer to recommend the amendment relating to classifying the Administrator of the Division of State Patrol as a protective occupation participant under the WRS as good public policy.

Roll call vote as follows:

Ayes: (5) Sen. Wirch, Sen. Erpenbach, Sen. Panzer, Rep. Schneider, Mr. Heineck Noes:

(2) Rep. Vrakas, Mr. Stella.

Absent: (3) Speaker Jensen, Ms. Hamblen, Mr. Scott.

Motion failed by roll call vote.

Senator Wirch moved, seconded by Senator Erpenbach, to recommend the amendment granting creditable service under the WRS to certain District Attorney employees in Milwaukee County as good public policy.

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Roll call vote as follows:

Ayes:

(6) Sen. Wirch, Sen. Erpenbach, Sen. Panzer, Rep. Schneider, Mr. Stella, Mr. Heineck.

Noes:

(1) Rep. Vrakas.

Absent:

Speaker Jensen, Ms. Hamblen, Mr. Scott. (3)

Motion carried by roll call vote.

Senator Panzer moved, seconded by Senator Wirch to recommend the amendment relating to classifying Sex Offender Registration Specialists as protective occupation participants under the WRS as good public policy.

Roll call vote as follows:

Ayes:

(5) Sen. Wirch, Sen. Erpenbach, Sen. Panzer, Rep. Schneider, Mr. Heineck.

Noes:

(2) Rep. Vrakas, Mr. Stella.

Absent:

(3) Speaker Jensen, Ms. Hamblen, Mr. Scott.

Motion failed by roll call vote.

OTHER MATTERS

(Agenda Item 4)

There were no other matters considered at this time.

ADJOURNMENT (Agenda Item 5)

The meeting of the Joint Survey Committee on Retirement Systems adjourned at 12:45 p.m. The next meeting will be at the call of the Co-Chairs.

STATE OF WISCONSIN

JOINT SURVEY COMMITTEE ON RETIREMENT SYSTEMS

THURSDAY, JULY 8, 1999

9:00 A.M.

ROOM 201 SOUTHEAST, STATE CAPITOL BLDG.

AGENDA

- 1. Call To Order and Roll Call.
- 2. Consideration of the Minutes of the June 24, 1999, Meeting.
- 3. Consideration of retirement-related provisions of:
 - Assembly Bill 133/Senate Bill 45 (The Governor's Budget Bill)
 - Assembly Substitute Amendment 1 and Senate Substitute Amendment 1 to Assembly Bill 133
 (Joint Finance Committee Budget Recommendation)
 - Assembly Amendment 2 to Assembly Substitute Amendment 1 to Assembly Bill 133
 - **An Executive Session may be held on the above listed proposals **
- 4. Other Matters.
- 5. Adjournment.

Stipulate that these provisions would not apply to those visiting or contract teachers who do not actually become participants under the WRS during their employment. These individuals would be eligible for group health insurance coverage but would not be eligible for any state contribution towards the premium costs.

Specify that these provisions would first apply to those WRS participants hired on and after the general effective date of the biennial budget act who are either University of Wisconsin faculty or academic staff.

Prohibit the UW Board of Regents from seeking a fringe benefits supplementation under s. 20.928(1) of the statutes for any additional employer-paid health insurance premium contribution costs incurred under this provision. As a result, the UW System would be required to fund the additional costs of this provision from base level resources. It is estimated that these additional health insurance premium contribution costs would amount to \$3,992,400 (all funds) annually.

4. DELETE PROTECTIVE SERVICE STATUS DESIGNATION FOR DIVISION OF STATE PATROL ADMINISTRATOR

Assembly: Delete the Governor and Joint Finance provision which would newly designate as a protective occupation participant under the WRS the Administrator of the Division of State Patrol in DOT, provided the Administrator is also certified as a law enforcement officer by the Law Enforcement Standards Board. Delete the retitling of all state patrol members as "state traffic patrol" participants under the WRS.

Senate: Delete the Governor and Joint Finance provision which would newly designate as a protective occupation participant under the WRS the Administrator of the Division of State Patrol in DOT, provided the Administrator is also certified as a law enforcement officer by the Law Enforcement Standards Board. Delete both the retitling of all state patrol members as "state traffic patrol" participants under the WRS and the creation of new language specifying that the state traffic patrol would also consist of the Division Administrator.

5. GRANTING WRS CREDITABLE SERVICE TO CERTAIN DISTRICT ATTORNEY EMPLOYES IN MILWAUKEE COUNTY

Assembly: Delete Joint Finance provision that would: (a) authorize additional creditable service under the WRS for certain Milwaukee County assistant district attorneys who: (1) transferred from county service to state service in 1990; (2) were not vested in the Milwaukee County Employes Retirement System at the time of that transfer; and (3) remain as state employes on the general effective date of the biennial budget act; (b) direct that the additional state prior service liability created by this provision be added to the liabilities of DOA; and (c)

require DOA to annually pay to the WRS an amount sufficient to amortize this additional liability plus interest.

Senate: No change to Joint Finance.

6. PARTICIPATION OF FAMILY CARE DISTRICT EMPLOYES IN THE WISCONSIN RETIREMENT SYSTEM

Assembly: Delete Joint Finance provision that would include employes of family care districts from participation in the Wisconsin Retirement System, including disability coverage, local group health insurance, state deferred compensation program and state income continuation program.

Senate: No change to Joint Finance.

EMPLOYMENT RELATIONS

1. MODIFICATIONS OF TRAINING FUNCTIONS

Assembly: Modify Joint Finance provision by restoring DER's general employment development and training appropriation and providing an additional \$106,800 in 1999-00 and \$112,300 in 2000-Q1 and authorizing 0.5 training officer

	Chg. to JFC	
	Funding	Positions
PR	\$219,100	0.50

position. Delete Joint Finance language and instead modify current law to: (a) specify that DER may provide employe development and training program relating to functions under state employment relations and state collective bargaining laws; (b) delete current law requirement for DER approval of any agency training program including basic supervisory training; and (c) repeal current authorization for DER to provide training to local units of government. Net reductions to the agency's base level funding for training activities (-\$110,400 in 1999-00 and -\$115,200 in 2000-01), would represent the elimination of DER's involvement in the provision of any vendor-provided employe training courses.

Senate: Modify Joint Finance provision by restoring \$217,200 in 1999-00 and \$227,500 in 2000-01 and \$0.0 training officer position under DER and deleting Joint Finance provisions that would have repealed DER's current state

		Chg. to JFC	
	Funding	Positions	
PR	\$444,700	1.00	

employe training functions and responsibilities as they are specified under s. 230.046 of the statutes except for the Department's general authority to: (a) establish internships to encourage the employment of qualified individuals; (b) establish tuition refund programs to encourage

From: Henning, Pamela

Sent: Wednesday, July 07, 1999 2:04 PM

To: Smith, Beth

Subject: Family Care District

Here's a quick analysis completed in February 1999 by ETF's chief legal counsel on the family care district provisions that were added in the biennial budget under the Governor's recommendations (presumably under DHFS family care provisions, but unsure exactly how and why they got in the budget).

4. New Employer Called "Family Care District" Appears to be Governmental.

AB 133, section 931 and 932 add to the definitions of "employer" and "governing body," respectively, reference to "a family care district created under s. 46,2895." Because of the nature of the function of this new entity, and its creation by statute and subsequently local governmental action, there seems to be little reason for concern that the proposed law changes would cause a private employer to be included under the WRS.

The family care district may be set up in each county by the county board of supervisors, but is then an independent local unit of government. County board of 2 or more neighboring counties can cooperate to set up joint or "multicounty" family care districts. Each district will have a board of 15 appointed members which is the governing body. Each board must also appoint a director. Beyond that, potential employes are not clear. The district and director can apparently perform many of their duties by entering appropriate contracts, but a district could apparently decide to provide services directly.

The legislation does not give the district the same discretion a new unit of government would have to choose whether to come under the WRS. The legislation does not completely sever the FCD board from the county supervisors. Proposed s. 46.2895 (8) (a) 4 says if the county has not established its own retirement system for county employes, the family care district board must adopt a resolution to join the WRS and recognize 100% of prior service. In addition, the county board of supervisors must cover FCD employes under its retirement system, provide that (subject to collective bargaining agreements) FCD employes are eligible to receive health care coverage under any "county health insurance plan that is offered to county employes." Does that describe the GIB's local health insurance plan? The county must also (subject to terms of collective bargaining agreements) include FCD employes in any income continuation insurance, disability, and deferred comp plan offered by the county to its employes.

With respect to FCD board members, there may be some problems similar to those already associated with part-time elected officials in determining whether members of each family care district board quality for WRS participation (assuming the FCD comes under the WRS). The potential problems for DETF/DES seem like those associated with the establishment of municipal courts.

STATE OF WISCONSIN

APPENDIX TO 1997 ASSEMBLY BILL 133

AND ASSEMBLY SUBSTITUTE AMENDMENT 1 TO 1997 ASSEMBLY BILL 133

REPORT OF THE JOINT SURVEY COMMITTEE ON RETIREMENT SYSTEMS

(Introduced by the Joint Committee on Finance, by request of Governor Tommy G. Thompson.) An Act relating to: state finances and appropriations, constituting the executive budget act of the 1999 Legislature.

EXTRACT OF COMMITTEE RECOMMENDATION ON THIS BILL

The Joint Survey Committee on Retirement Systems is concerned only with the provision of the executive budget bill relating to employe pension and benefit issues. The Joint Survey Committee finds that these provisions, as amended by ASA 1 to AB 133 and AA __ to ASA 1 to AB 133, reflect [good][bad] public policy, and the Committee [recommends] [does not recommend] their passage.

PURPOSE OF THE BILL

Under s. 13.50(6)(a), the Joint Survey Committee on Retirement Systems (JSCRS) is concerned only with the provisions of the executive budget bill, and amendments to the bill, that create or modify any system for, or making any provision for, the retirement of or payment of pensions to public officers or employes. Specifically, the sections of AB 133 or ASA 1 to AB 133 or AA __ to ASA 1 to AB 133 of concern to the JSCRS are the following policy provisions:

1. Protective Service Status for Division of State Patrol Administrator. AB 133 would newly include, as a protective occupation participant under the Wisconsin Retirement System (WRS), any authorized unclassified position in the Department of Transportation, the occupant of which is functioning as the Administrator of the Division of State Patrol, provided the Administrator is certified as a law enforcement officer by the Law Enforcement Standards Board. This provision would take effect on January 1, 2000. All state patrol members who would be protective occupation WRS participants would be retitled as "state"

traffic patrol" participants and new language would be created specifying that a member of the state traffic patrol includes the Division Administrator participant.

[ASA 1 to AB 133 Sections: 935, 936, 2031, 2032 and 9450(3)]

ASA 1 to AB 133 includes this provision.

2. Interest Payments on WRS Refunds and Underpayments. AB 133 would repeal the current law prohibition barring the Department of Employe Trust Funds (ETF) from paying interest on WRS refunds or credits of monies incorrectly paid to the WRS. The bill would newly authorize ETF to include interest on WRS refunds or credits, pursuant to rules promulgated by the Department.

The bill would repeal the current law requirement that when a WRS annuity underpayment exceeds certain dollar amount thresholds (currently \$66.60 for lump sum payments and \$2 per month on monthly annuities) and has not been corrected for at least 12 months, ETF must pay interest on the underpayment at a rate of 0.4% for each full month during which the underpayment occurred. The bill would specify instead that ETF shall pay interest on an underpayment at a rate of interest established by the Department by rule. The bill would also provide that these changes would take effect on June 30, 2000, and first apply to refunds, credits and annuity payments occurring on and after the effective date of the budget bill.

[AB 133 Sections: 940, 941, 9315(1)(&(2) and 9415(1)]

ASA 1 to AB 133 does not contain this provision.

3. Installment Purchases of Forfeited WRS Service. AB 133 would modify current law to allow a WRS participating employe to submit one or more applications for the purchase and reestablishment of previously forfeited creditable service. The bill would specify that a participating employe could apply for all or part of the previously forfeited creditable service, subject to rules promulgated by ETF, but could not submit more than two applications in each calendar year. The bill would stipulate that ETF would have to receive any application and the required payment no later than the date the participating employe terminated employment with the participating employer.

[AB 133 Sections: 943 and 944]

ASA 1 to AB 133 does not contain this provision.

4. Modified Death Benefit under Temporary Social Security Integrated Annuity Option. AB 133 would modify current law to provide that if a WRS annuitant who is receiving a temporary social security integrated annuity dies before attaining the age of 62, a death benefit payable to the decedent's beneficiary would continue to include the temporary social security integrated annuity payment until the month in which the decedent would have attained the age of 62. The bill would stipulate that this provision would first apply to the calculation of death benefits for a beneficiary of an annuitant who dies after the general effective date of the biennial budget bill.

[AB 133 Sections: 942 and 9315(3)]

ASA 1 to AB 133 does not contain this provision.

5. Granting WRS Creditable Service to Certain District Attorney Employes in Milwaukee County. ASA 1 to AB 133 contains a provision which would authorize additional creditable service under the WRS for certain assistant district attorney employes in Milwaukee County, as follows:

Eligible Employes. ASA 1 to AB 133 would specify that additional WRS creditable service would be granted to state employes who meet all of the following criteria:

- They were prosecutors in the Milwaukee District Attorney's Office on December 31, 1989, and transferred to state service on January 1, 1990;
- They were participants in the Milwaukee County Employes Retirement System, created by Chapter 201, Laws of 1937, but were not vested on December 31, 1989, for the purpose of qualifying for an annuity under the Milwaukee County System;
- They exercised their option to become a WRS participant on January 1, 1990; and
- They are state employes on the general effective date of this biennial budget act.

Amount of Creditable Service Granted. ASA 1 to AB 133 would stipulate that the amount of additional creditable WRS service granted to each state employe meeting all the above criteria would be equal to the amount of creditable service accumulated as of December 31, 1989, under the Milwaukee County Employes

1999 AB 133

Retirement System, created by Chapter 201, Laws of 1937, for which the employe did not have vested pension rights.

Unfunded Prior Service Liability Added to Liabilities of DOA. ASA 1 to AB 133 would require ETF to determine the amount of unfunded prior service liability for the WRS attributable to the additional creditable service granted to state employes meeting all the above criteria. ASA 1 would also direct that the total amount of this additional unfunded prior service liability be added to the current unfunded prior service liabilities of the Department of Administration (DOA).

Payment Schedule to Retire the Additional DOA Prior Service Liability. ASA 1 to AB 133 would specify that commencing in the 1999-00 fiscal year, DOA shall annually pay to the WRS an amount sufficient to fully amortize the total amount of unfunded prior service liability for all of the additional creditable service granted under this provision, plus annual interest computed at the WRS assumed rate (currently 8%) by the end of the current amortization period for state employe unfunded liabilities (now scheduled to occur in 2026).

Funding. ASA 1 to AB 133 would specify that for fiscal years 1999-00 through 2003-04, \$80,000 GPR annually must be deducted from the gross annual payment amounts which otherwise would be made to Milwaukee County for district attorney salaries and fringe benefits under s. 20.475(1)(d) of the statutes and stipulates that these annual deductions shall instead be applied as an offset against the total amount of the DOA's additional unfunded prior service liability plus annual interest costs associated with the additional creditable service granted under this provision.

Fiscal Effect. An estimated 36 current state employes would be affected by this provision and the total additional unfunded prior service liability is projected at \$955,700. Estimated additional unfunded liability total payments of \$107,900 GPR in 1999-00 and \$105,100 GPR in 2000-01 would be required to be paid towards this additional unfunded prior service liability created under DOA. These amounts would represent net additional fringe benefits cost to DOA of \$27,900 GPR in 1999-00 and \$25,100 GPR in 2000-01 after deducting \$80,000 GPR annually from Milwaukee County reimbursements for the costs of state prosecutors' salaries and fringe benefits. After the 2003-04 fiscal year, the state would become liable for the full annual costs of the additional unfunded liabilities since there would be no further \$80,000 GPR annual offset.

[ASA 1 to AB 133 Sections: 40r, 498d, 930t, 930v, 939t, 3211p, 3211r, 3211t and 3211v]

1999 AB 133

6. Protective Service Status for Sex Offender Registration Specialists. AA __ to ASA 1 to AB 133, [which is the Assembly Republican Caucus omnibus amendment to ASA 1 to AB 133], contains a provision which would specify that sex offender registration specialists (defined as any employe of the Department of Corrections (DOC) whose primary duties require direct and ongoing contact with: (1) individuals required to register as sex offenders; and (2) the public related to access to sex offender registration information) would be designated as protective occupation participants under the WRS, first effective January 1, 2000. This change in WRS participant status would apply to all creditable service earned on and after January 1, 2000. AA __ would specify that sex offender registration specialists who become protective occupation participants on or after January 1, 2000, are not entitled to duty disability coverage for an injury or disease occurring before January 1, 2000. Currently, sex offender registration specialists are general classification participants under the WRS.

Fiscal Effect. Currently, there are 4.0 employes working as sex offender registration specialists in the Department of Corrections who would be affected by this provision. In addition, ASA 1 to AB 133 would provide an additional 4.0 positions in DOC to work as sex offender registration specialists. Increased retirement benefits contribution costs for these protective occupation positions would total \$7,800 GPR in 1999-00 and \$10,100 GPR in 2000-01 for the Department of Corrections.

ACTUARIAL EFFECT

Under s. 13.50(6)(a) of the statutes, the Committee is required to assess the possible effect of any of these provisions on the actuarial soundness of the retirement system. The Committee believes that these provisions of ASA 1 to AB 133 and AA __ to ASA 1 to AB 133 [will] [will not] have any material effect upon the actuarial balance, goals or soundness of the WRS.

PROBABLE COST

Under s. 13.50(6)(a), the Committee is required to assess the probable costs to the WRS involved in these provisions. The Committee believes that these provisions of ASA1 to AB 133 and AA __ to ASA 1 to AB 133 [will] [will not] have any significant impact on the costs of the WRS.

1999 AB 133

PUBLIC POLICY INVOLVED

Under s. 13.50(6)(a), the Committee is required to assess the desirability of these provisions as a matter of public policy.

The provisions relating to the protective occupation status of the position of the Administrator of the Division of State Patrol and any employes in the Department of Corrections who function as sex offender registration specialists represent additions to the list of statutorily enumerated of titles or functions for which WRS participants who have those titles or perform those functions are statutorily granted protective occupation status.

The provisions relating to the granting of additional creditable service to certain state district attorney employes in Milwaukee County represents a one-time transitional benefit provision for a small number of now state employes who were formerly county employes and who had, prior to becoming state employes, accrued retirement benefits in the separate Milwaukee County Retirement System which currently cannot be counted as creditable service benefits for the purpose of these employes' WRS retirement benefits.

RECOMMENDATION

The Joint Survey Committee on Retirement Systems finds that [all] [some] [none] of these provisions as contained in ASA 1 to AB 133 and in AA __ to ASA 1 to AB 133 [represent] [do not represent] good public policy and the Committee [recommends] [does not recommend] their passage.

STATE OF WISCONSIN

APPENDIX TO 1999 ASSEMBLY BILL 133 / SENATE BILL 45,
ASSEMBLY SUBSTITUTE AMENDMENT 1 TO 1999 ASSEMBLY BILL 133
SENATE SUBSTITUTE AMENDMENT 1 TO 1999 ASSEMBLY BILL 133

REPORT OF THE JOINT SURVEY COMMITTEE ON RETIREMENT SYSTEMS

(Introduced by the Joint Committee on Finance, by request of Governor Tommy G. Thompson.) An Act relating to: state finances and appropriations, constituting the executive budget act of the 1999 Legislature.

EXTRACT OF COMMITTEE RECOMMENDATION ON THIS BILL

The Joint Survey Committee on Retirement Systems is concerned only with the provisions of the executive budget bill (as specified in this report) that relate to employee pension and benefit issues.

The Joint Survey Committee finds that the following provisions of this proposed legislation reflect good public policy, and the Committee recommends their passage:

Provisions #[1, 2, 3, 4, 5, 6 and 7], as specified in this report.

The Joint Survey Committee finds that the following provisions of this proposed legislation do not reflect good public policy, and the Committee does not recommend their passage:

Provisions #[1, 2, 3, 4, 5, 6 and 7], as specified in this report.

1999 A.B. 133 / S.B. 45

SUMMARY OF THE VARIOUS PROVISIONS OF THE BILL (AS AMENDED)

Under s. 13.50(6)(a), the Joint Survey Committee on Retirement Systems (JSCRS) is concerned only with the provisions of the executive budget bill, and amendments to the bill, that create or modify any system for, or making any provision for, the retirement of or payment of pensions to public officers or employees. Specifically, the sections of this proposed legislation of concern to the JSCRS are the following seven policy provisions:

Provision 1. Protective Service Status for the Administrator of the Division of State Patrol. This provision would newly include as a protective occupation participant under the Wisconsin Retirement System (WRS) any authorized unclassified employee in the Department of Transportation who is functioning as the Administrator of the Division of State Patrol, provided that the Administrator is certified as a law enforcement officer by the Law Enforcement Standards Board. This provision would take effect on January 1, 2000. All state patrol members who would be protective occupation WRS participants would be retitled as "state traffic patrol" participants, and new language would be created specifying that a member of the "state traffic patrol" includes the Division Administrator participant.

[ASA 1 to AB 133 Sections: 935, 936, 2031, 2032 and 9450(3)]

ASA 1 to AB 133 includes this provision.
AA 39 to ASA 1 to AB 133 deletes this provision.
SSA 1 to AB 133 includes this provision.
SA 1 to SSA 1 to AB 133 deletes this provision.

Fiscal Effect. This provision would not have any material effect upon the actuarial balance, goals or soundness of the WRS. Its costs would be negligible.

Provision 2. Interest Payments on WRS Refunds and Underpayments. This provision would repeal the current law's prohibition barring the Department of Employe Trust Funds (ETF) from paying interest on WRS refunds or credits of monies incorrectly paid to the WRS. The bill would newly authorize ETF to include interest on WRS refunds or credits, pursuant to rules promulgated by the Department.

The bill would repeal the current law requirement that when a WRS annuity underpayment exceeds certain dollar amount thresholds (currently \$66.60 for lump sum payments and \$2 per month on monthly annuities) and has not been corrected for at least 12 months, ETF must pay interest on the underpayment at

1999 A.B. 133 / S.B. 45

a rate of 0.4% for each full month during which the underpayment occurred. The bill would specify instead that ETF shall pay interest on an underpayment at a rate of interest established by the Department by rule. The bill would also provide that these changes would take effect on June 30, 2000, and would first apply to refunds, credits and annuity payments occurring on or after the effective date of the budget bill.

[AB 133 Sections: 940, 941, 9315(1)(&(2) and 9415(1)]

ASA 1 to AB 133 does not contain this provision. SSA 1 to AB 133 does not contain this provision.

Fiscal Effect. This provision would not have any material effect upon the actuarial balance, goals or soundness of the WRS. Its costs would be *de minimis*.

Provision 3. Allowing Installment Purchases of Forfeited WRS Service. This provision would modify current law to allow a WRS participating employee to submit one or more applications for the purchase and reestablishment of previously forfeited creditable service. The bill would specify that a participating employee could apply for all or part of the previously forfeited creditable service, subject to rules promulgated by ETF, but could not submit more than two applications in each calendar year. The bill would stipulate that ETF would have to receive any application and the required payment no later than the date the participating employee terminated employment with the participating employer.

[AB 133 Sections: 943 and 944]

ASA 1 to AB 133 does not contain this provision. SSA 1 to AB 133 does not contain this provision.

Fiscal Effect. This provision would not have any material effect upon the actuarial balance, goals or soundness of the WRS. Its costs would be *de minimis*.

Provision 4. Modified Death Benefit under the Temporary Social Security Integrated Annuity Option. This provision would modify current law to provide that if a WRS annuitant who is receiving a temporary social security integrated annuity dies before attaining the age of 62, a death benefit payable to the decedent's beneficiary would continue to include the temporary social security integrated annuity payment until the month in which the decedent would have attained the age of 62. The bill would stipulate that this provision would first apply to the calculation of death benefits for a beneficiary of an annuitant who dies after the general effective date of the biennial budget bill.

1999-2000
JSCRS Report on A.B. 133 / S.B. 45
and Amendments Thereto

1999 A.B. 133 / S.B. 45

[AB 133 Sections: 942 and 9315(3)]

ASA 1 to AB 133 does not contain this provision. SSA 1 to AB 133 does not contain this provision.

Fiscal Effect. This provision would not have any material effect upon the actuarial balance, goals or soundness of the WRS. Its costs would be *de minimis*.

Provision 5. Granting WRS Creditable Service to Certain District Attorney Employees in Milwaukee County. This provision would authorize additional creditable service under the Wisconsin Retirement System for certain assistant district attorney employees in Milwaukee County, as follows:

Eligible Employees. Additional WRS creditable service would be granted to state employees who meet all of the following criteria:

- They were prosecutors in the Milwaukee District Attorney's Office on December 31, 1989, and transferred to state service on January 1, 1990;
- They were participants in the Milwaukee County Employes Retirement System, created by Chapter 201, Laws of 1937, but were not vested on December 31, 1989, for the purpose of qualifying for an annuity under the Milwaukee County System;
- They exercised their option to become a WRS participant on January 1, 1990; and
- They are state employees on the general effective date of this biennial budget act.

Amount of Creditable Service Granted. This provision would stipulate that the amount of additional creditable WRS service granted to each state employee meeting all of the above criteria would be equal to the amount of creditable service accumulated as of December 31, 1989, under the Milwaukee County Employes Retirement System, created by Chapter 201, Laws of 1937, for which the employee did not have vested pension rights.

Unfunded Prior Service Liability Added to the Unfunded Liabilities of the DOA. This provision would require ETF to determine the amount of unfunded prior service liability for the WRS attributable to the additional creditable service granted to the affected state employees, and would further direct that the total

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and Amendments Thereto

1999 A.B. 133 / S.B. 45

amount of this additional unfunded prior service liability be added to the current unfunded prior service liabilities of the Department of Administration (DOA).

Payment Schedule to Retire the Additional DOA Prior Service Liability. This provision further specifies that commencing in the 1999-00 fiscal year, DOA shall annually pay to the WRS an amount sufficient to fully amortize the total amount of unfunded prior service liability for additional creditable service granted under this provision, plus annual interest computed at the WRS assumed rate (which is currently 8%) by the end of the current amortization period for state employee unfunded liabilities (now scheduled to end in mid-2026).

Funding. This provision would specify that for fiscal years 1999-00 through 2003-04, \$80,000 GPR annually must be deducted from the gross annual payment amounts which would otherwise be made to Milwaukee County for district attorney salaries and fringe benefits under s. 20.475(1)(d) of the statutes, and stipulates that these annual deductions shall instead be applied as an offset against the total amount of the DOA's additional unfunded prior service liability plus annual interest costs associated with the additional creditable service granted under this provision.

Fiscal Effect. An estimated 36 current state employees would be affected by this provision and the total additional unfunded prior service liability is projected at \$955,700. Estimated additional unfunded liability total payments of \$107,900 GPR in 1999-00 and \$105,100 GPR in 2000-01 would be required to be paid towards this additional unfunded prior service liability created under DOA. These amounts would represent net additional fringe benefits cost to DOA of \$27,900 GPR in 1999-00 and \$25,100 GPR in 2000-01 after deducting \$80,000 GPR annually from Milwaukee County reimbursements for the costs of state prosecutors' salaries and fringe benefits. After the 2003-04 fiscal year, the state would become liable for the full annual costs of the additional unfunded liabilities since there would be no further \$80,000 GPR annual offset.

[ASA 1 to AB 133 Sections: 40r, 498d, 930t, 930v, 939t, 3211p, 3211r, 3211t and 3211v]

ASA 1 to AB 133 includes this provision.
AA 39 to ASA 1 to AB 133 deletes this provision.
SSA 1 to AB 133 includes this provision.

Provision 6. Protective Service Status for Sex Offender Registration Specialists. AA 2 to ASA 1 to AB 133 contains a provision which would specify that sex offender registration specialists -- defined as Department of Corrections (DOC) employees whose primary duties require direct and ongoing contact with

1999 A.B. 133 / S.B. 45

(1) individuals required to register as sex offenders, and (2) the public, as related to its access of sex offender registration information -- would be designated as protective occupation participants under the WRS, first effective January 1, 2000. This change in WRS participant status would apply to all creditable service earned on and after January 1, 2000. AA 2 would specify that sex offender registration specialists who become protective occupation participants on or after January 1, 2000, are not entitled to duty disability coverage for an injury or disease occurring before January 1, 2000. Currently, sex offender registration specialists are general classification participants under the WRS.

Fiscal Effect. Currently, there are 4.0 employees working as sex offender registration specialists in the Department of Corrections who would be affected by this provision. Also, ASA 1 to AB 133 would provide 4.0 additional positions in DOC to work as sex offender registration specialists. Increased retirement benefits contribution costs for these protective occupation positions would total \$7,800 GPR in 1999-2000 and \$10,100 GPR in 2000-2001 for the Department of Corrections.

AA 2 to ASA 1 to AB 133 includes this provision. AA 39 to ASA 1 to AB 133 deletes this provision. SSA 1 to AB 133 does not include this provision.

Provision 7. Family Care Districts Defined as "Employers" for Purposes of the WRS. Under s. 46.2895, county boards may establish "Family Care Districts" that are local units of government, separate and distinct from the state and county. More than one county may collaborate in creating multicounty Family Care Districts. This provision would simply define Family Care Districts as employers for purposes of the WRS, so that they would be responsible for funding the WRS benefits of their employees if enrolled in the WRS.

[ASA 1 to AB 133 Sections: 931, and 932]

ASA 1 to AB 133 includes this provision. SSA 1 to AB 133 includes this provision.

Fiscal Effect. This provision would not have any material effect upon the actuarial balance, goals or soundness of the WRS. Its costs would be negligible.

1999 A.B. 133 / S.B. 45

ACTUARIAL EFFECT AND PROBABLE COSTS

Under s. 13.50(6)(a) of the statutes, the Committee is required to assess the probable costs and the possible effect of any of these provisions on the actuarial soundness of the retirement system. The Committee believes that none of these provisions, if enacted, would have any significant impact on costs of the WRS. nor a would they have a material effect upon the actuarial balance, goals or soundness of the WRS.

PUBLIC POLICY INVOLVED

Under s. 13.50(6)(a), the Committee is required to assess the desirability of these provisions as a matter of public policy.

The provisions relating to the protective occupation status of the position of the Administrator of the Division of State Patrol and employees in the Department of Corrections who function as sex offender registration specialists represent additions to the list of statutorily enumerated titles or functions for which WRS participants are granted protective occupation status.

The provisions relating to the granting of additional creditable service to certain state district attorney employees in Milwaukee County represents a one-time transitional benefit provision for a small number of current state employees who were formerly county employees, and who had, prior to becoming state employees, accrued retirement benefits in the separate Milwaukee County Retirement System which currently cannot be counted as creditable service benefits for the purpose of these employees' WRS retirement benefits.

RECOMMENDATION

The Joint Survey Committee on Retirement Systems finds that [all] [some] [none] of these provisions as contained in AB 133 (as amended) [represent] [do not represent] good public policy and the Committee [recommends] [does not recommend] their passage.



Legislative Fiscal Bureau

One East Main, Suite 301 • Madison, WI 53703 • (608) 266-3847 • Fax: (608) 267-6873

April 29, 1999

Joint Committee on Finance

Paper #405

Protective Service Status for Division of State Patrol Administrator (ETF)

[LFB 1999-01 Budget Summary: Page 206, #11]

CURRENT LAW

Wisconsin Retirement System (WRS) participants are deemed protective occupation participants if they meet three statutory criteria: (1) their principal duties involve active law enforcement or active fire suppression or fire prevention; and (2) those duties: (a) require frequent exposure to a high degree of danger or peril; and (b) also require a high degree of physical conditioning. However, notwithstanding these specific requirements for designation as a protective occupation participant under the WRS, the statutes also enumerate a number of specific state position classifications, the holders of which positions as a result of this statutory enumeration are deemed to be protective category WRS participants regardless of whether their job duties otherwise meet the above statutory criteria.

GOVERNOR

Statutorily enumerate as a protective occupation participant under the WRS, the holder of any authorized unclassified position in the Department of Transportation (DOT) in which the occupant functions as the Administrator of the Division of State Patrol. Further, specify that the protective occupation designation would occur only where the holder of that specific administrator position is also certified as a law enforcement officer by the Law Enforcement Standards Board. Provide that these provisions would take effect on January 1, 2000. Retitle all state patrol members who are protective occupation WRS participants as "state traffic patrol" participants and create new language specifying that a member of the state traffic patrol includes a Division of State Patrol Administrator who meets the additional requirement identified above.

DISCUSSION POINTS

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- 1. As a result of designating the occupant of Administrator of the Division of State Patrol position as a protective category employe under the WRS, a qualified individual holding this position would be eligible for the following additional benefits: (a) early retirement at age 50 [rather than at age 55 for other WRS participants]; (b) normal retirement at age 54, or at age 53 after twenty-five years of service [rather than age 65 for general participants or age 62 for state elected or appointed participants]; and (c) coverage under the s. 40.65 duty disability program. The WRS formula factor for retirement benefit purposes would be the same [2.0%] regardless of whether the occupant of the Administrator position would be designated as a protective category employe or just a standard unclassified Division Administrator.
- 2. In reviewing the protective service status of recent administrators of the Division of State Patrol, it has been determined that DOT has in the past petitioned the Department of Employment Relations (DER) under current law procedures to approve designating such administrators as protective service participants for WRS purposes.
- 3. Under current law, a state agency may designate an employe as a protective occupation WRS participant only following a review and approval of that designation by DER. Typically, DER approves the designation if it determines: (a) that the position meets the three statutory criteria cited previously; or (b) the position is specifically enumerated as a protective classification status position under s. 40.02(48)(am) of the statutes.
- 4. On February 9, 1999, DER formally approved designating the current Administrator of the Division of State Patrol as a protective service participant under the WRS. A similar determination was made on January 28, 1994, with respect to the current Administrator's predecessor. Staff in DER indicate that these determinations were made based on the fact that each administrator so designated was still a member of the State Patrol by virtue of his being on a leave of absence from a classified position in the State Patrol. In DER's view, the individuals in question did not cease to be members of the State Patrol (a statutorily enumerated protective service position) simply by accepting the unclassified Administrator position.
- 5. Further, DER noted that the determination was additionally supported by the fact that the statutes currently recognize that police and fire chiefs are also deemed to still be police officers and fire fighters, respectively. Since both of these types of positions (police officers and fire fighters) are specifically enumerated protective service participants, the chiefs are also considered protective participants. By analogy, DER concluded that a member of the State Patrol would similarly include the head (that is, the Administrator) of the State Patrol as a protective classification employe.
- 6. As a part of both its 1994 and 1999 actions, DER recommended that the statutes be amended to specifically identify the unclassified Administrator of the Division of State Patrol as a member of the State Patrol in order to eliminate any future ambiguity concerning the protective occupation status of this position. It has been noted that this recommendation was also made

because in the future there may be law enforcement professionals appointed to the Administrator position who are not on leave of absence from the State Patrol. In this type of situation, DER has indicated that it is less likely there would be a favorable determination to grant protective service status to such an individual. The DOT also argues that this type of statutory change would enhance its future ability to recruit nationwide among law enforcement professionals to fill this Administrator position. If the Committee believes that the statutes should be revised to accord protective classification status to the Administrator position, it could approve the Governor's recommendation.

- 7. On the other hand, in light of the fact that recent administrators of the Division of State Patrol, including the current Administrator, have all been granted protective status under current law procedures, the Committee could question whether the proposed change is required at this particular time.
- 8. In addition, there is a larger policy question that may be raised. This question is whether the legislative precedent of statutorily enumerating as a protective occupation participant who as a division administrator has responsibilities that include managing employes who are predominantly protective occupation participants will result in other potentially similarly situated administrator positions in the Departments of Corrections, Justice, Natural Resources and Revenue to seek similar treatment. The Committee could choose not to adopt such precedent at this time and instead take the position that the issue should receive a fuller review by the Retirement Research Committee, particularly because the change is not needed with regard to current Administrator's status.

ALTERNATIVES

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- 1. Approve the Governor's recommendation.
- 2. Maintain current law.

Prepared by: Tony Mason

for general participants or age 62 for state elected or appointed participants]; and (c) coverage under the s. 40.65 duty disability program.

11. FUNDING FOR REQUIRED ACTUARIAL AUDIT OF THE WRS [LFB Paper 406]

SEG \$60,000

Joint Finance: Provide one-time funding of \$60,000 in 2000-01 to fund the Legislative Audit Bureau's costs of contracting for a required periodic actuarial audit of the WRS. Under current law, an independent actuarial audit of the WRS must be conducted every five years. The last independent audit was undertaken in 1996.

12. AUTHORITY FOR THE GROUP INSURANCE BOARD TO OFFER LONG-TERM CARE INSURANCE COVERAGE ON A SELF-INSURED BASIS

Joint Finance: Include provision to repeal the current law limitations that prohibit the Group Insurance Board (GIB) from offering long-term care insurance, as currently authorized under s. 40.55 of the statutes, on a self-insured basis. Instead, provide that the GIB may offer long-term care insurance coverage on a self-insured basis. In addition, clarify that the GIB may contract for the actual provision of long-term care insurance coverage and that a long-term care insurance account may be maintained in the Public Employee Trust Fund for the purpose of supporting the operation of such a self-insured plan. Direct the GIB to report to the Legislature on July 1 of every odd-numbered year on participation rates in any self-insured long-term care insurance program.

Under current law, the GIB offers an optional long-term care insurance coverage program to state employes and annuitants and the spouses or parents (including spouse's parents) of such individuals. The insurance coverage provided under this program is for short-term and long-term home health care, assisted living arrangements, community-based care and nursing home care for the insured individuals. There is no state contribution to the premiums for this coverage; the enrollee pays the entire premium cost.

Currently, coverage under the program is offered through policies issued by insurers under contract with the GIB (since current law also prohibits the GIB from offering this type of insurance coverage on a self-insured basis). The policies offered by the insurers must also have been approved for offering by the Commissioner of Insurance.

GRANTING WRS CREDITABLE SERVICE TO CERTAIN DISTRICT ATTORNEY EMPLOYES IN MILWAUKEE COUNTY

Joint Finance: Authorize additional creditable service under the WRS for certain assistant district attorney employes in Milwaukee County, as follows:

EMPLOYE TRUST FUNDS Page 317

Eligible Employes. Specify that additional WRS creditable service would be granted to state employes who meet all of the following criteria:

- They were prosecutors in the Milwaukee District Attorney's Office on December 31, 1989, and transferred to state service on January 1, 1990;
- They were participants in the Milwaukee County Employes Retirement System, created by Chapter 201, Laws of 1937, but were not vested on December 31, 1989, for the purpose of qualifying for an annuity under the Milwaukee County System;
 - They exercised their option to become a WRS participant on January 1, 1990; and
 - They are state employes on the general effective date of this biennial budget act.

Amount of Creditable Service Granted. Stipulate that the amount of additional creditable WRS service granted to each state employe meeting all the above criteria would be equal to the amount of creditable service accumulated as of December 31, 1989, under the Milwaukee County Employes Retirement System, created by Chapter 201, Laws of 1937, for which the employe did not have vested pension rights.

Unfunded Prior Service Liability Added to Liabilities of DOA. Require ETF to determine the amount of unfunded prior service liability for the WRS attributable to the additional creditable service granted to state employes meeting all the above criteria. Direct that the total amount of this additional unfunded prior service liability be added to the current unfunded prior service liabilities of DOA.

Payment Schedule to Retire the Additional DOA Prior Service Liability. Specify that commencing in the 1999-00 fiscal year, DOA shall annually pay to the WRS an amount sufficient to fully amortize the total amount of unfunded prior service liability for all of the additional creditable service granted under this provision, plus annual interest computed at the WRS assumed rate (currently 8%) by the end of the current amortization period for state employe unfunded liabilities (now scheduled to occur in 2026).

Funding. Specify that for fiscal years 1999-00 through 2003-04, \$80,000 GPR annually must be deducted from the gross annual payment amounts which otherwise would be made to Milwaukee County for district attorney salaries and fringe benefits under s. 20.475(1)(d) of the statutes. Stipulate that these annual deductions shall instead be applied as an offset against the total amount of the DOA's additional unfunded prior service liability plus annual interest costs associated with the additional creditable service granted under this provision.

Current Law. Provisions of 1989 Wisconsin Act 31 made district attorneys and other state prosecutors state employes, first effective January 1, 1990, and established an appropriation

under s. 20.475(1)(d) of the statutes to reimburse counties for the costs of salaries and fringe benefits of district attorneys and other state employes in county district attorneys offices. Under 1989 Wisconsin Act 336, employes of the Milwaukee County District Attorney's office were given the option of either remaining as participants under the separate Milwaukee County Employes Retirement System or converting to retirement coverage under the WRS on January 1, 1990. For Milwaukee County prosecutors who had vested pension rights under the county retirement system (10 years of creditable service was required in order to be vested under the county system), current law allowed such employes full retirement benefit reciprocity with the WRS, and thus no benefits were lost.

However, for Milwaukee County prosecutors who had not vested in the county retirement system and who elected to become participants under the WRS, Act 336 directed that the county system remit to the WRS an amount equal to the employer-required normal contributions, plus interest earned, for each nonvested employe, thereby allowing the employe to receive creditable service under the WRS. Subsequently, the Wisconsin Supreme Court in Association of State Prosecutors v. Milwaukee determined this provision to be an unconstitutional taking from the county retirement system and ruled it invalid.

An estimated 36 current state employes would be affected by this provision and the total additional unfunded prior service liability is projected at \$955,700. Estimated additional unfunded liability total payments of \$107,900 GPR in 1999-00 and \$105,100 GPR in 2000-01 would be required to be paid towards this additional unfunded prior service liability created under DOA. These amounts would represent a net additional fringe benefits cost to DOA of \$27,900 GPR in 1999-00 and \$25,100 GPR in 2000-01 after deducting \$80,000 GPR annually from Milwaukee County reimbursements for the costs of state prosecutors' salaries and fringe benefits. After the 2003-04 fiscal year, the state would become liable for the full annual costs of the additional unfunded liabilities since there would be no further \$80,000 GPR annual offset.

To the extent that DOA has insufficient funds to cover these increased fringe benefits costs during each fiscal year of the 1999-01 biennium, the Department would be eligible for supplementation from the amounts included in Compensation Reserves. Because all agencies' unfunded fringe benefits costs are typically supplemented at 100% of need, whatever additional funding would be provided to DOA would result in a corresponding reduction in the amount of funds available to supplement increased GPR salary costs for all state agencies.

EMPLOYE TRUST FUNDS Page 319

EMPLOYMENT RELATIONS

	<u>-</u>		Budget Sumr	nary			•
					Joint Financ	e Change to:	
	1998-99 Base	1999-01	1999-01	Gove			ase
Fund	Year Doubled	Governor	Jt. Finance	Amount	Percent	Amount	Percent
GPR	\$11,626,200	\$11,332,200	\$11,400,400	\$68,200	0.6%	- \$225,800	- 1.9%
PR	1,443,600	1,891,300	1,259,000	<u>- 632,300</u>	- 33.4	184,600	- 12.8
TOTAL	\$13,069,800	\$13,223,500	\$12,659,400	- \$564,100	- 4.3%	- \$410,400	- 3.1%

		FTE Positi	ion Summary	7	
Fund	1998-99 Base	2000-01 Governor	2000-01 Jt. Finance	Joint Finar	nce Change to: 1998-99 Base
GPR PR TOTAL	80.05 <u>6.45</u> 86.50	80.05 <u>8.45</u> 88.50	80.05 <u>5.45</u> 85.50	0.00 <u>- 3.00</u> - 3.00	0.00 <u>- 1.00</u> - 1.00

Budget Change Items

1. STANDARD BUDGET ADJUSTMENTS

Governor/Joint Finance: Provide -\$169,600 GPR and \$1,700 PR in 1999-00 and -\$195,200 GPR and \$1,700 PR in 2000-01 for standard

GPR PR Total	- \$364,800
PR	3,400
Total	- \$361,400

budget adjustments for: (a) turnover reduction (-\$101,700 GPR annually); (b) removal of noncontinuing elements from the base (-\$69,500 GPR in 1999-00 and -\$96,500 GPR in 2000-01); (c) full funding of continuing salaries and fringe benefits costs (-\$12,200 GPR and -\$3,200 PR annually); (d) full funding of financial service charges (\$2,100 GPR and \$700 PR annually); (e) reclassifications (\$4,200 PR annually); (f) fifth week of vacation as cash (\$7,900 GPR in 1999-00 and \$9,300 GPR in 2000-01); (g) full funding of lease costs and directed moves (\$3,800 GPR annually); and (h) minor off-setting transfers within the same appropriation.

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Classifying Sex Offender Registration Specialists as Protective Occupation Participants under the Wisconsin Retirement System (WRS)

Senator Carol Roessler

Sections

Karen Asbjornson

We control

Department of Corrections

Stipulition

Reclassify sex offender registrations specialists (corrections program specialist) positions from general classification status under WRS to protective classifications status under the WRS, effective on the January 1 after enactment of the budget bill.

These positions in DOJ were eliminated in a budget reduction and new positions were created when this function was transferred to DOC. It is my understanding that in DOJ these were special agent positions which are considered law enforcement officers and thus are under protective occupation.

There are currently four sex offender registration specialists in the state. The Governor's budget added two more positions, there are a total of six people with this title.

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Under DOA fringe benefits guidelines for the 1999-01 biennium, this would increase the fringe benefit rate for these positions from 37.76% to 41.56%. Based on the salaries of current employees, costs for Corrections would increase by \$7,992 GPR annually.

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Stipulate that these provisions would not apply to those visiting or contract teachers who do not actually become participants under the WRS during their employment. These individuals would be eligible for group health insurance coverage but would not be eligible for any state contribution towards the premium costs.

Specify that these provisions would first apply to those WRS participants hired on and after the general effective date of the biennial budget act who are either University of Wisconsin faculty or academic staff.

Prohibit the UW Board of Regents from seeking a fringe benefits supplementation under s. 20.928(1) of the statutes for any additional employer-paid health insurance premium contribution costs incurred under this provision. As a result, the UW System would be required to fund the additional costs of this provision from base level resources. It is estimated that these additional health insurance premium contribution costs would amount to \$3,992,400 (all funds) annually.

4. DELETE PROTECTIVE SERVICE STATUS DESIGNATION FOR DIVISION OF STATE PATROL ADMINISTRATOR

Assembly: Delete the Governor and Joint Finance provision which would newly designate as a protective occupation participant under the WRS the Administrator of the Division of State Patrol in DOT, provided the Administrator is also certified as a law enforcement officer by the Law Enforcement Standards Board. Delete the retitling of all state patrol members as "state traffic patrol" participants under the WRS.

Senate: Delete the Governor and Joint Finance provision which would newly designate as a protective occupation participant under the WRS the Administrator of the Division of State Patrol in DOT, provided the Administrator is also certified as a law enforcement officer by the Law Enforcement Standards Board. Delete both the retitling of all state patrol members as "state traffic patrol" participants under the WRS and the creation of new language specifying that the state traffic patrol would also consist of the Division Administrator.

5. GRANTING WRS CREDITABLE SERVICE TO CERTAIN DISTRICT ATTORNEY EMPLOYES IN MILWAUKEE COUNTY

Assembly: Delete Joint Finance provision that would: (a) authorize additional creditable service under the WRS for certain Milwaukee County assistant district attorneys who: (1) transferred from county service to state service in 1990; (2) were not vested in the Milwaukee County Employes Retirement System at the time of that transfer; and (3) remain as state employes on the general effective date of the biennial budget act; (b) direct that the additional state prior service liability created by this provision be added to the liabilities of DOA; and (c)

require DOA to annually pay to the WRS an amount sufficient to amortize this additional liability plus interest.

Senate: No change to Joint Finance.

6. PARTICIPATION OF FAMILY CARE DISTRICT EMPLOYES IN THE WISCONSIN RETIREMENT SYSTEM

Assembly: Delete Joint Finance provision that would include employes of family care districts from participation in the Wisconsin Retirement System, including disability coverage, local group health insurance, state deferred compensation program and state income continuation program.

Senate: No change to Joint Finance.

EMPLOYMENT RELATIONS

1. MODIFICATIONS OF TRAINING FUNCTIONS

Assembly: Modify Joint Finance provision by restoring DER's general employment development and training appropriation and providing an additional \$106,800 in 1999-00 and \$112,300 in 2000-01 and authorizing 0.5 training officer

Chg. to JFC Funding Positions \$219,100 0.50

PR

position. Delete Joint Finance language and instead modify current law to: (a) specify that DER may provide employe development and training program relating to functions under state employment relations and state collective bargaining laws; (b) delete current law requirement for DER approval of any agency training program including basic supervisory training; and (c) repeal current authorization for DER to provide training to local units of government. Net reductions to the agency's base level funding for training activities (-\$110,400 in 1999-00 and -\$115,200 in 2000-01), would represent the elimination of DER's involvement in the provision of any vendor-provided employe training courses.

Senate: Modify Joint Finance provision by restoring \$217,200 in 1999-00 and \$227,500 in 2000-01 and 1.0 training officer position under DER and deleting Joint Finance provisions that would have repealed DER's current state

	Chg. to JFC Funding Positio	
PR	\$444,700	1.00

employe training functions and responsibilities as they are specified under s. 230.046 of the statutes except for the Department's general authority to: (a) establish internships to encourage the employment of qualified individuals; (b) establish tuition refund programs to encourage

From: Henning, Pamela

Sent: Wednesday, July 07, 1999 2:04 PM

To: Smith, Beth

Subject: Family Care District

Here's a quick analysis completed in February 1999 by ETF's chief legal counsel on the family care district provisions that were added in the biennial budget under the Governor's recommendations (presumably under DHFS family care provisions, but unsure exactly how and why they got in the budget).

4. New Employer Called "Family Care District" Appears to be Governmental.

AB 133, section 931 and 932 add to the definitions of "employer" and "governing body," respectively, reference to "a family care district created under s. 46.2895." Because of the nature of the function of this new entity, and its creation by statute and subsequently local governmental action, there seems to be little reason for concern that the proposed law changes would cause a private employer to be included under the WRS.

The family care district may be set up in each county by the county board of supervisors, but is then an independent local unit of government. County board of 2 or more neighboring counties can cooperate to set up joint or "multicounty" family care districts. Each district will have a board of 15 appointed members which is the governing body. Each board must also appoint a director. Beyond that, potential employes are not clear. The district and director can apparently perform many of their duties by entering appropriate contracts, but a district could apparently decide to provide services directly.

The legislation does not give the district the same discretion a new unit of government would have to choose whether to come under the WRS. The legislation does not completely sever the FCD board from the county supervisors. Proposed s. 46.2895 (8) (a) 4 says if the county has not established its own retirement system for county employes, the family care district board must adopt a resolution to join the WRS and recognize 100% of prior service. In addition, the county board of supervisors must cover FCD employes under its retirement system, provide that (subject to collective bargaining agreements) FCD employes are eligible to receive health care coverage under any "county health insurance plan that is offered to county employes." Does that describe the GIB's local health insurance plan? The county must also (subject to terms of collective bargaining agreements) include FCD employes in any income continuation insurance, disability, and deferred comp plan offered by the county to its employes.

With respect to FCD board members, there may be some problems similar to those already associated with part-time elected officials in determining whether members of each family care district board qualify for WRS participation (assuming the FCD comes under the WRS). The potential problems for DETF/DES seem like those associated with the establishment of municipal courts.

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Smith, Beth

From: Henning, Pamela

Sent: Wednesday, July 07, 1999 2:04 PM

To: Smith, Beth

Subject: Family Care District

Here's a quick analysis completed in February 1999 by ETF's chief legal counsel on the family care district provisions that were added in the biennial budget under the Governor's recommendations (presumably under DHFS family care provisions, but unsure exactly how and why they got in the budget).

4. New Employer Called "Family Care District" Appears to be Governmental.

AB 133, section 931 and 932 add to the definitions of "employer" and "governing body," respectively, reference to "a family care district created under s. 46.2895." Because of the nature of the function of this new entity, and its creation by statute and subsequently local governmental action, there seems to be little reason for concern that the proposed law changes would cause a private employer to be included under the WRS.

The family care district may be set up in each county by the county board of supervisors, but is then an independent local unit of government. County board of 2 or more neighboring counties can cooperate to set up joint or "multicounty" family care districts. Each district will have a board of 15 appointed members which is the governing body. Each board must also appoint a director. Beyond that, potential employes are not clear. The district and director can apparently perform many of their duties by entering appropriate contracts, but a district could apparently decide to provide services directly.

The legislation does not give the district the same discretion a new unit of government would have to choose whether to come under the WRS. The legislation does not completely sever the FCD board from the county supervisors. Proposed s. 46.2895 (8) (a) 4 says if the county has not established its own retirement system for county employes, the family care district board must adopt a resolution to join the WRS and recognize 100% of prior service. In addition, the county board of supervisors must cover FCD employes under its retirement system, provide that (subject to collective bargaining agreements) FCD employes are eligible to receive health care coverage under any "county health insurance plan that is offered to county employes." Does that describe the GIB's local health insurance plan? The county must also (subject to terms of collective bargaining agreements) include FCD employes in any income continuation insurance, disability, and deferred comp plan offered by the county to its employes.

With respect to FCD board members, there may be some problems similar to those already associated with part-time elected officials in determining whether members of each family care district board qualify for WRS participation (assuming the FCD comes under the WRS). The potential problems for DETF/DES seem like those associated with the establishment of municipal courts.







STATE CAPITOL P.O. BOX 8953 MADISON, WISCONSIN 53708 266-5340

WISCONSIN RETIREMENT SYSTEM BENEFIT IMPROVEMENT AMENDMENT

Assembly Amendment LRBb0824 to Assembly Substitute Amendment 1 to Assembly Bill 133

Introduced by Representative Travis

This amendment would provide a benefit increase for current employees participating in the Wisconsin Retirement System, an additional pension dividend for past WRS retirees, and a distribution to the accounts of the public employers participating in the system.

The amendment requires an accelerated distribution from the WRS Transaction Amortization Account (TAA) in an amount determined by the WRS actuary to be sufficient to fund a 0.2 formula multiplier increase for past service. The TAA distribution would be allocated as follows:

- an increase of 0.2 in the formula multiplier for current employees (to 1.8 for general employees; to 2.2 for executive, elected and protective employees covered by Social Security; and to 2.7 for protective employees not covered by Social Security), applicable to service before January 1, 2000 or the effective date of the bill;
- an additional pension dividend for past retirees based on the investment performance of the retirement fund; and
- 3. a distribution to the governmental units participating in WRS to be applied to the additional benefit costs of the bill.

The amendment incorporates the provisions of Assembly Bill 260, except that the amount of the TAA transfer is made subject to actuarial determination and the date of the transfer is changed from January 1, 2000 to December 31, 1999.

Terry Koadres Subject to point of order not reported on 517 1 6 for 3000) () 3 bad pub. polia Smith. Beth

From:

Pleva, Brian

Sent:

To:

Tuesday, June 27E 1999 Area District Beth Smith; Chad Taylor; Dave Stella; Debra Breggeman; Jane

Rob

Hamblen (E-mail); Rep.Jensen; Rep.Schneider; Rep.Vrakas; Scott Dennison;

Sen. Erpenbach; Sen. Panzer; Sen. Wirch; Walter J. Scott Jr. (E-mail)

Cc: Lang, Bob

Subject:

FW: JSCRS Hearing

Importance:

High

Just a quick update:

- This "emergency" hearing was called in order to comply with 13.40(6)(a) statutes. As noncontroversial as these amendments may be, it would be unfortunate if someone raised a point of order on the floor demanding why the JSCRS did not hold a public hearing on these motions in compliance with the statutes. I understand the difficulty in scheduling for a shortnotice hearing like this, but the JSCRS must act quickly in order to avoid holding up the budget process any longer than it has already taken.
- It has just come to my attention that Sen. Chvala has not decided whether the Senate will be in session on Thursday. His decision would obviously change our original plans for an 11:00 AM hearing on Thursday. I might not find out until the end of the day, but I will keep you posted on that.

Brian Pleva Office of Rep. Dan Vrakas (608) 264-8668

----Original Message----

From:

Pleva, Brian

Sent:

Monday, June 21, 1999 1:43 PM

To:

Beth Smith; Chad Taylor; Dave Heineck; Dave Stella; Debra Breggeman; Jane Hamblen (E-mail); Rep.Jensen; Rep.Schneider; Rep.Vrakas; Scott Dennison;

Sen. Erpenbach; Sen. Panzer; Sen. Wirch; Walter J. Scott Jr. (E-mail)

Cc:

Lang, Bob

Subject:

JSCRS Hearing

Importance:

High

JSCRS Members and Staff:

We will need to hold a public hearing on several items (two inserted in the budget via Joint Finance and one passed in the Assembly Republican Caucus' omnibus package) relating to the Wisconsin Retirement System, in compliance with 13.50(6)(a) of the Wisconsin Statutes which states:

"No bill or amendment thereto creating or modifying any system for, or making any provision for, the retirement of or payment of pensions to public officers or employes, shall be acted upon by the legislature until it has been referred to the joint survey committee on retirement systems and such committee has submitted a written report on the bill or amendment. Such report shall pertain to the probable costs involved, the effect on the actuarial soundness of the retirement system and the desirability of such proposal as a matter of public policy."

State Capitol, P.O. Box 7882, Madison, Wisconsin 53707-7882 • 608-267-8979

Toll-Free Office Hotline: 1-888-769-4724

Email: Sen. Wirch@legis.state.wi.us • Fax: (608) 267-0984

Home: 3007 Springbrook Road, Kenosha, Wisconsin 53142 • (414) 694-7379

Printed on Recycled Paper

The following is a description of the three thre

1. Classifying Sex Offender Registration and the WRS (Passed in the Assembly Registration participants under the WRS (Passed in the Assembly Registration as Amendment #72).

2. Classifying the Administrator of the Division of State Patrol as a protective occupation participant under the WRS (LFB Paper 405).

3. Granting additional credible service under the WRS to certain District Attorney employes in Milwaukee County (Pages 317-319 of 1999-2001 Wisconsin State Budget—Comparative Summary of Budget Recommendations—Governor and Joint Committee on Finance; LFB —

June 1999).

In the absence of the Retirement Research Director, Bob Lang (of the Legislative Fiscal Bureau) has offered to provide summaries of the motion. I informed him that David Stella would be an invaluable resource should the bureau have any questions.

The purpose of this e-mail is to find out if an 11:00 AM hearing on Thursday is compatible with your schedule. Please contact me if this time is absolutely unfeasible. If I receive no response, I will assume this time will work.

Thank you,

Brian Pleva Office of Rep. Dan Vrakas (608) 264-8668

TEACHERS RETIREMENT BOARD

MEMBER	DATE BEGAN	TERM EXPIRES	MEMBERGHIP REQUIREMENTS
Becker Karen	5/1/98	5/1/00	s. 15.165 (3) (a) 7. 5-year term. Elected by Milwaukee public school teachers who are participants. City of Milwaukee teacher who is a participant in WRS.
Bickel (S) Lauri	(5/92 - 5/97)	5/1/02	s. 15.165 (3) (a) 1. 5-year term, Elected by public school teachers. Public school teacher,
Bratanow Ted	5/1/92 (6/87-5/92) (5/92-5/97)	5/1/02	s. 15.165 (3) (a) 4. 5-year tarm. Appointed by Governor. UW teacher participant in WRS (not from same campus as other UW teacher representative).
Conom George	5/1/96	5/1/01	s. 15.165 (3) (a) 1. 5-year term. Elected by public school teachers. Public school teacher.
Ganther Donald	5/1/98 (5/92 - 5/97)	5/1/03	s. 15.165 (3) (a) 6. 5-year term. Elected by annultants who were teacher participants. Annuitant who was a teacher participant in WRS.
McCaffery (C) Wayne	5/1/94 (5/89 - 5/94)	5/1/ 9 9	s. 15.165 (3) (a) 1. 5-year term. Elected by public school teachers. Public school teacher.
Mishler Lon	5/1/98 (5/73-5/93)	5/1/03	s. 15.165 (3) (a) 2. 5-year term. Elected by participating VTAE teachers. Public school teacher from a participating VTAE district and a participating employe in WRS.
Niendorf Robert	5/10/94 (5/89 - 5/94) (5/71 - 8/78)	5/1/99	s. 15.165 (3) (a) 4. 5-year term. Appointed by Governor. UW teacher participant in WRS (not from same campus as other UW teacher representative).
Pahl Gerald	5/1/94	5/1/99	s. 15.185 (3) (a) 1. 5-year term. Elected by public school teachers. Public school teacher.
Pinsker (V) Melvin	5/1/96 (5/91-5/96)		s. 15.165 (3) (a) 1. 5-year term. Elected by public school teachers. Public school teacher,
Pratt Dennis	7/30/98		s. 15.165 (3) (a) 3. 5-year term. Appointed by Governor. Public school administrator who is not a classroom teacher.
Thompson Nancy	6/16/98	5/1/03	s. 15.165 (3) (a) 5. 5-year term. Appointed by Governor. Member of a school board.
Vagel Darothy	5/1/97		s. 15.165 (3) (a) 1. 5-year term, Public school teachers.

(C) - Chair (V) - Vice Chair (S) - Secretary

MAILINGS FOR BOARD MEMBERS SHOULD BE SENT TO:

Teachers Retirement Board
c/o Board Coordinator

Department of Employe Trust Funds
P O Box 7931

Madison WI 53707-7931

Phone: 608/267-2862

Formula In - 6 - 8514

ET-8811 (REV 1/99)

Dave Heinick - 6 - 0095

836-5053

WISCONSIN RETIREMENT BOARD

MEMBER	DATE BEGAN	TERM	MEMBERSHIP REQUIREMENTS
Bauer Theodore	6/15/92	5/1/02	s. 15.165 (3) (b) 2. Appointed by Governor. Participating employe and principal finance officer of a participating city of village and from a different county than subds. 1 & 3.
Brown (V) John (Jack)	11/15/93 (8/88 - 11/93)	5/1/03	s. 15.165 (3) (b) 5. Appointed by Governor. County clerk or deputy county clerk of participating county and from a different county than subds. 4 & 6.
Davis Jefferson	6/16/98	5/1/00	s. 15.165 (3) (b) 8. 5-year term. Appointed by Governor, Public member who is not a participant or beneficiary of the WRS,
Ermeling Barbara	6/16/98	5/1/01	s. 15.165 (3) (b) 3. Appointed by Governor. Participating employe of a participating city or village and from a different county than subds. 1 & 2.
leineck David	6/23/88	Ex Officio	s. 15.165 (3) (b) 9. Ex Officio. Commissioner of insurance or an experienced actuary in the Office of the Commissioner.
(oessi Wayne	5/10/94 (11/89 -5/94)	5/1/99	s. 15.165 (3) (b) 4. Appointed by the Governor from a list of five names submitted by the executive committee of the Wisconsin Counties Association. Chairperson or a member of the governing body of a participating county or town, and from a different county than subds. 5 & 6.
aylor (S) C.F.	11/15/93 (5/88 - 11/93)	5/1/03	s. 15.165 (3) (b) 6. Appointed by Governor. Participating employe of a participating local employer other than a city or village and from a different county than subds. 4 & 5.
acant Smith)		5/1/98	s. 15.165 (3) (b) 1. S-year term. Appointed by Governor from a list of five names submitted by the executive committee of the League of Wisconsin Municipalities. Chief executive or member of the governing body of a participating city or village and from a different county than subds. 2 & 3.
/igdahl(C) Marilyn	5/10/94 (5/89-5/94) (5/84-5/89)	5/1/99	s. 15.165 (3) (b) 7. 5-year term. Appointed by Governor. Participating state employe.

(C) - Chair (V) - Vice Chair (S) - Secretary

MAILINGS FOR BOARD MEMBERS SHOULD BE SENT TO:

Wisconsin Retirement Board c/o Board Coordinator Department of Employe Trust Funds P O Box 7931 Madison Wi 53707-7931

Phone: 608-267-2862

			MPLOYE TRUST FUNDS BOARD		
MEMBER	DATE REGAN	TERM	MEMBERSHIP REQUIREMENTS		
Becker Karen	5/1/98	5/1/00	s. 15.16 (1) (a) 3. Appointed by Teachers Retirement Board. Teachers Retirement Board member elected under s. 15.165 (3) (a) 7 (City of Milwaukee teacher participant).		
Brown John	5/1/94 (5/90 - 5/94) (5/94 - 5/98)	5/1/02	s. 15.16 (1) (b). Appointed by Wisconsin Retirement Board. Any Wisconsin Retirement Board member.		
Fox Peter	1/11/99	Ex Officio	s. 15.16 (1) (intro). Ex Officio. Secretary of the Department of Employment Relations or the Secretary's designed		
Frankel Stephen	7/13/88	Ex Officio	s. 15.16 (1) (Intro.). Ex Officio. Governor or the Governor's designee on the Group Insurance Board.		
Koessi Wayne	5/1/96	5/1/00	s. 15.18 (1) (b) 1. Appointed by Wisconsin Retirement Board Wisconsin Retirement Board wisconsin Retirement Board Wisconsin Retirement Board member appointed under s. 15.165 (3) (b) 1, 2, 4, 5 of (chief executive, finance officer or member of governing body of a participating city or village, county clerk, deputy county clerk, chairperson or member of the governing body of a participating county or town, or public member who is not a participant).		
Niendorf (S) Robert	5/1/96 (5/92-5/96)	5/1/00	s. 15.16 (1) (a) 2, 4-year term. Appointed by Teachers Retirement Board. Teachers Retirement Board member appointed under s. 15.165 (3) (a) 4 (UW teacher participant).		
Saylor C.F.	5/1/97 (5/95-5/97)	5/1/01	s. 15.16 (1) (b) 2. Appointed by Wisconsin Retirement Board. Wisconsin Retirement Board member appointed under s. 15.165 (3) (b) 3, 6 or 7 (participating employe of city or village, or participating state employe).		
Schultz Otto	5/1/95 (9/93-5/95)	5/1/99	s. 15.16 (1) (d). Elected by WRS Annuitants. WRS Annuitant as defined for purposes other than life insurance under s. 40.02 (4)		
itelzig (V) Kenneth	5/1/95 (9/91 - 5/95)	5/1/99	s. 15.16 (1) (a) 1. Appointed by Teachers Retirement Board. Teachers Retirement Board member appointed as all at the second se		
acent Stone)	(001 - 000)		or 2 (public or vocational school teacher). 9. 15.16 (1) (a) 4. Appointed by Teachers Retirement Board. Teachers Retirement Board member appointed under s. 15.165 (3) (a) 3 or 5 (public school administrator or school board member).		
an Bogzert Cynthia	6/16/98	5/1/01	s. 15.16 (1) (c). Appointed by Governor. Public member who is not a participant in or beneficiary of the WRS, with at least five years of experience in actuaries approximately approx		
igdahi (C) Marilyn	5/1/95 (6/87 - 5/91) (5/91 - 5/95)	5/1/99	or algorificant administrative responsibility in a major insurer. s. 15.16 (1) (b) 3. 4-year term. Appointed by Wisconsin Retirement Board. Wisconsin Retirement Board member appointed under s. 15.165 (3) (b) 7 or 8 (participating state employe or public member who is not a participant).		

(C) - Chair (V) - Vice Chair (S) - Secretary

MAILINGS FOR BOARD MEMBERS SHOULD BE SENT TO:

Employe Trust Funds Board c/o Board Coordinator Department of Employe Trust Funds

PO Box 7931 Madison WI 53707-7931 Phone: 608/267-2862